

MHA+ Lunch and Learn

Quantifiable Carbon Guidance and Interpreting the Mandatory Reporting Requirements for Local Transport

14th May 2026

Peter Wright, Transport Decarbonisation Lead (EURI)

Nichola Egan, Principal Air Quality Consultant

Duncan Urquhart, Associate Director

Agenda

1. Introductions
2. Safety/Quality Moment
3. Context
4. Emissions modelling using VECAT
5. Summary
6. Q&A

1

Introductions

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Peter Wright

Transport
Decarbonisation Lead
(EURI)



Nichola Egan

MIEnvSci MIAQM
Principal Air Quality
Consultant



Duncan Urquhart

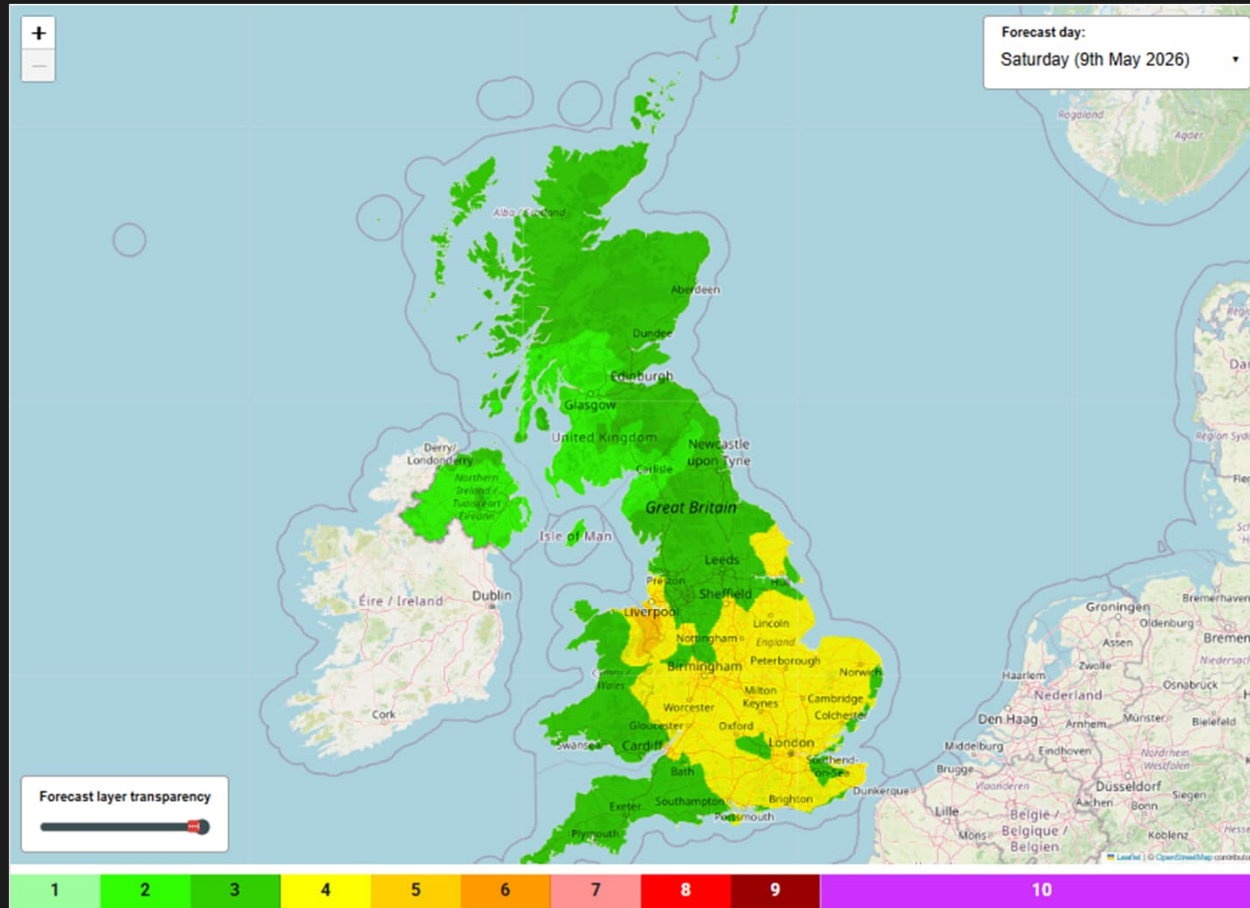
BSc MSc MIAQM
MIEnvSc CSci
Associate Director Air
Quality

2

Quality Moment

Air quality forecasts

- <https://uk-air.defra.gov.uk/forecasting/>



Recommended Actions and Health Advice

Air Pollution Banding	Value	Accompanying health messages for at-risk individuals*	Accompanying health messages for the general population
Low	1-3	Enjoy your usual outdoor activities.	Enjoy your usual outdoor activities.
Moderate	4-6	Adults and children with lung problems, and adults with heart problems, who experience symptoms , should consider reducing strenuous physical activity, particularly outdoors.	Enjoy your usual outdoor activities.
High	7-9	Adults and children with lung problems, and adults with heart problems, should reduce strenuous physical exertion, particularly outdoors, and particularly if they experience symptoms. People with asthma may find they need to use their reliever inhaler more often. Older people should also reduce physical exertion.	Anyone experiencing discomfort such as sore eyes, cough or sore throat should consider reducing activity, particularly outdoors.
Very High	10	Adults and children with lung problems, adults with heart problems, and older people, should avoid strenuous physical activity. People with asthma may find they need to use their reliever inhaler more often.	Reduce physical exertion, particularly outdoors, especially if you experience symptoms such as cough or sore throat.

3

Context

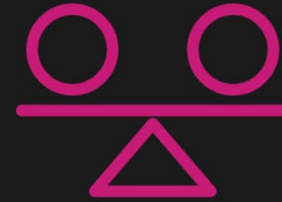
Why reduce carbon?



Reduces
whole-life cost
(+ carbon)



Improves
climate
resilience and
network
reliability



Supports
better
investment
decisions
through
quantification



Aligns with UK
net zero targets
and funding



Why reduce carbon?



Why
who

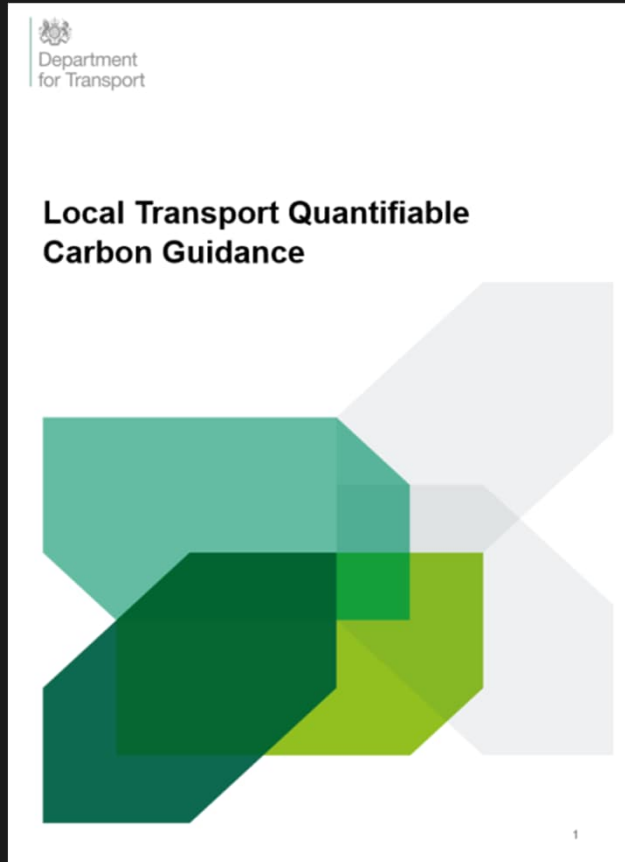
UK
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“HOW”

(MEASUREMENT)

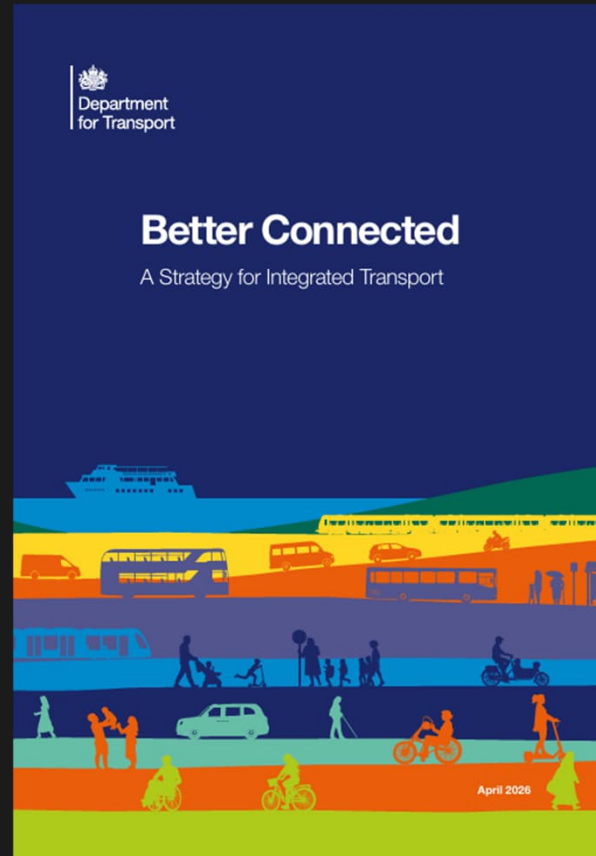
“WHAT”

(OUTCOMES/TARGETS)



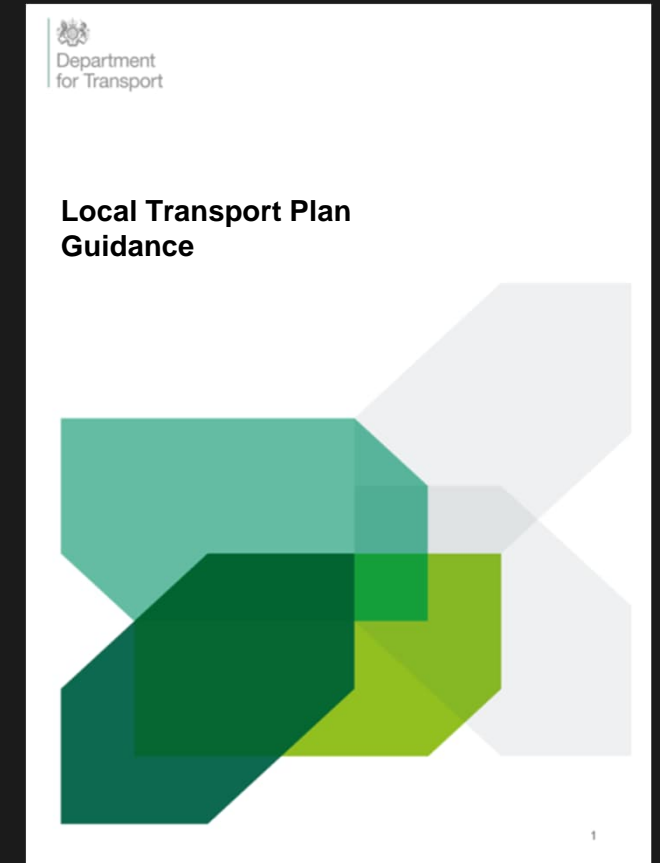
28 August 25

[Local Transport Quantifiable Carbon Guidance](#)



2 April 26

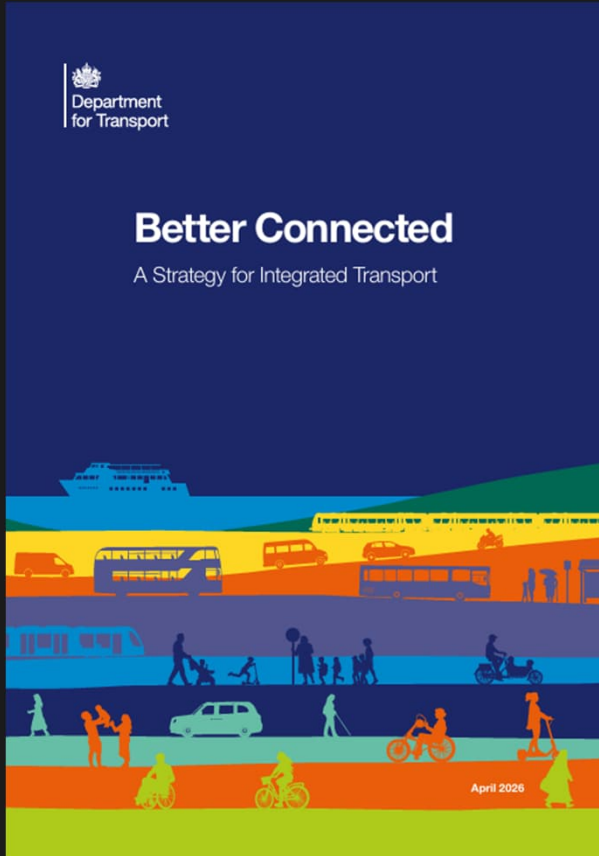
[Better Connected: A Strategy for Integrated Transport](#)



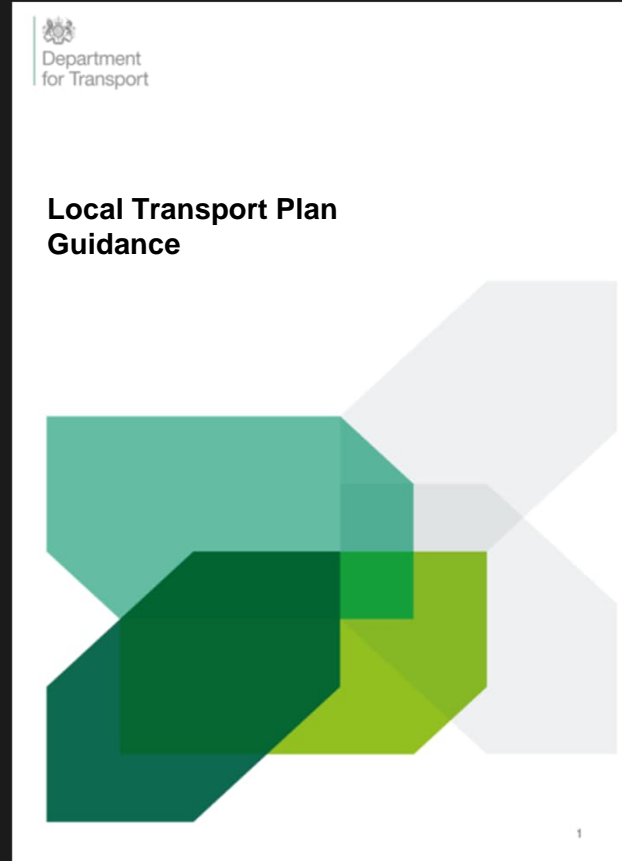
2 April 26

[Local transport plans - GOV.UK](#)

“WHAT” (OUTCOMES/TARGETS)



2 April 26



2 April 26



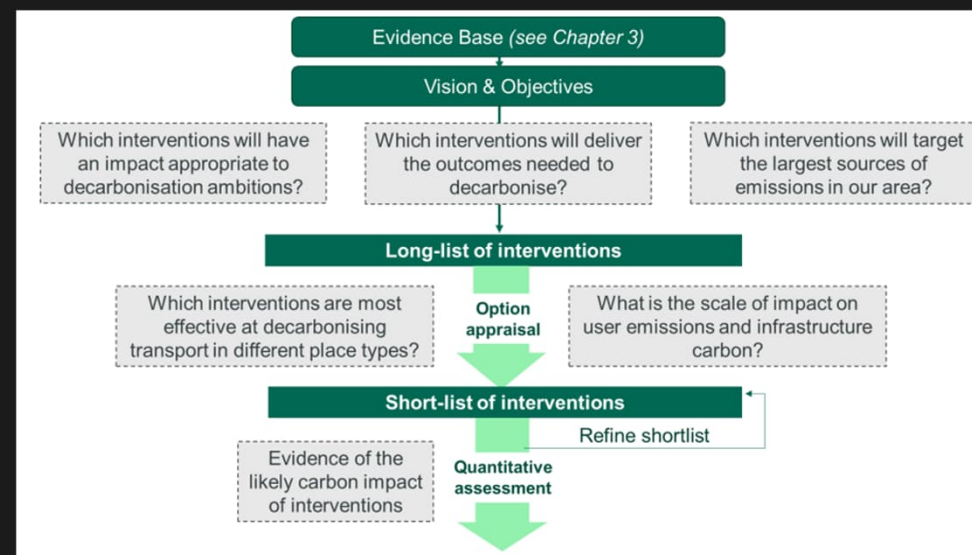
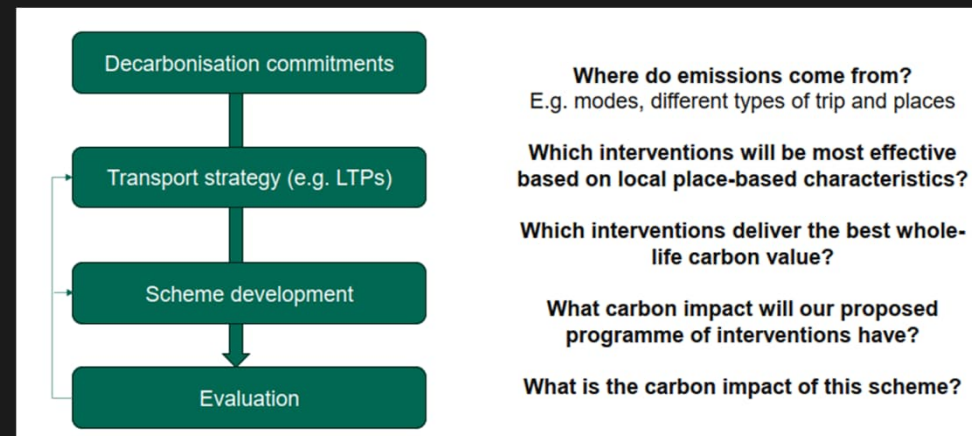
28 August 25

Quantifiable Carbon Guidance (QCG) for local transport planning

- The Quantifiable Carbon Guidance (QCG) was published Aug 25
- Focused on evidence-based approach for quantifying carbon emissions for local transport planning
- Advice on how and when carbon analysis can be integrated into the process of developing transport strategies and schemes
 - Local transport methodologies
 - User carbon methodologies
 - Infrastructure carbon methodologies

Impact = Do Something – Do Minimum

- Assessment up to 2050, in line with the UK's Net Zero target
- DfT QCG [guidance](#) and October 2025 workshop slides provide more detail

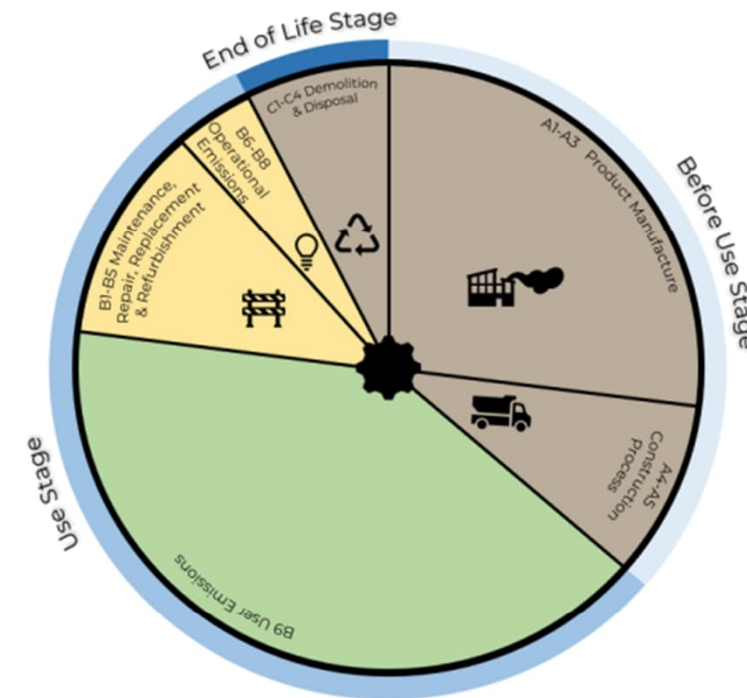


Considering whole life carbon in infrastructure

Carbon tools are often applied to different stages of the whole life carbon lifecycle

'Whole life carbon' (WLC) includes:

- **User carbon emissions** (e.g. tailpipe emissions from burning fuel or energy consumption resulting from EVs)
- **Infrastructure carbon emissions:**
 - Capital carbon – construction and end-of-life, including energy from product manufacture and transporting materials
 - Operational emissions – such as maintenance and energy consumption from lighting
- **Whole life carbon emissions is the sum of user and infrastructure carbon emissions.**



Considering whole life carbon in infrastructure

What is infrastructure carbon?

The decisions we are taking today will dictate the carbon we are spending in 2030 and how we are travelling in 2050. Acting now will mean we avoid limiting our ability to respond to future needs.

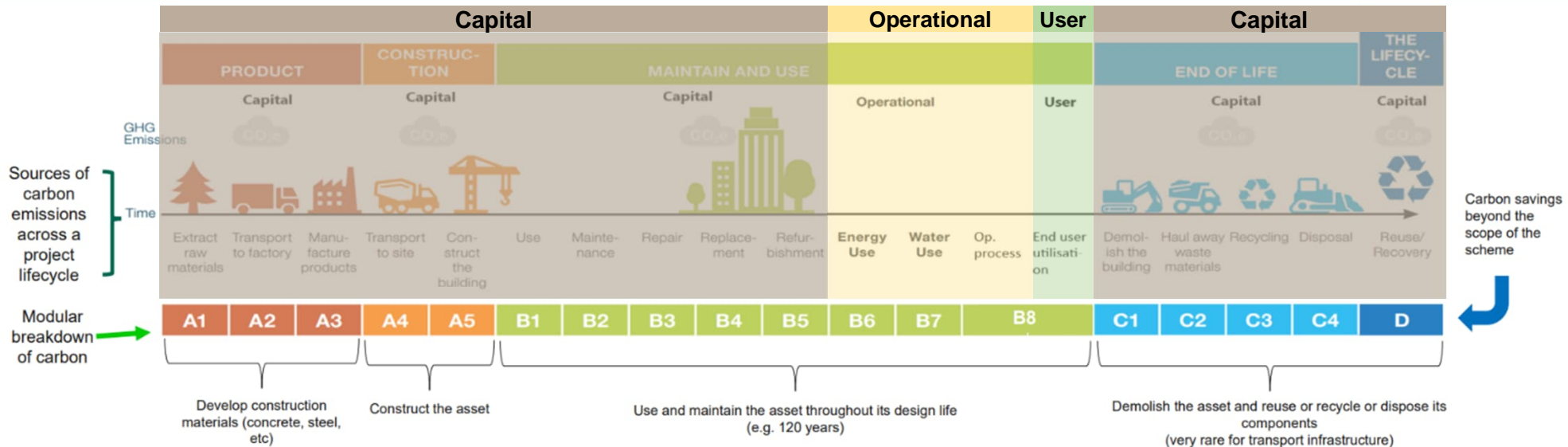


The term '**carbon**' is often used as shorthand to represent all greenhouse gases (GHG).*



Infrastructure: the basic physical and organizational structures, facilities, equipment and services needed for the operation of a society or organization, or the services and facilities necessary for an economy to function. This includes the development of new local roads and rail assets, as well as enhancements and improvements to existing structures.*

How do infrastructure projects produce emissions?

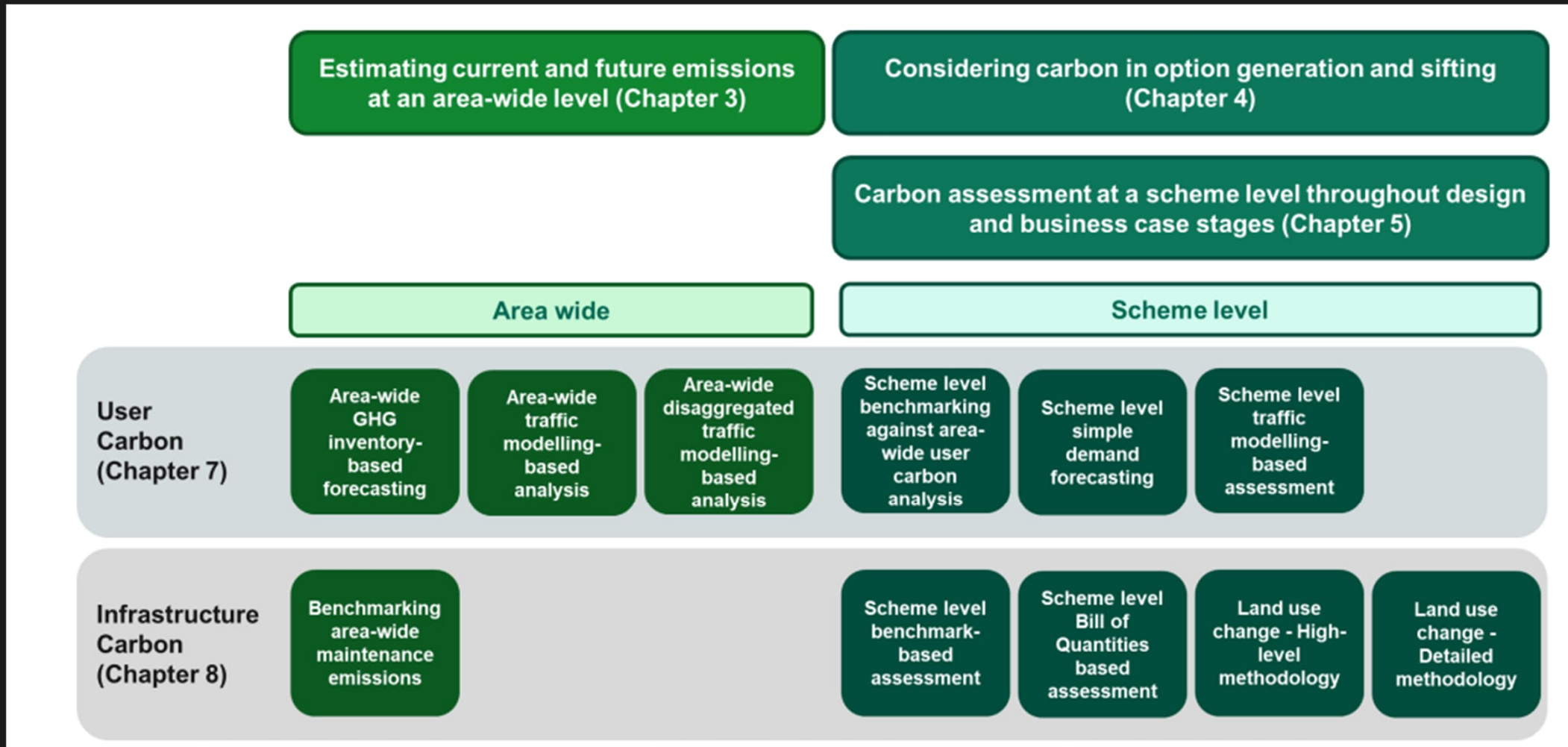


Carbon savings beyond the scope of the scheme

Official

* As defined in PAS 2080:2023

The QCG covers 'Area-wide' and 'Scheme-level' carbon assessment



Strategic tools available for area-wide user carbon analysis include:

Carbon Assessment Playbook (CAP)

Developed by Sub-National Transport Bodies (STBs) the CAP offers a place-based carbon baseline and bottom-up policy-builder tool, with 29 intervention cards – generating quantifiable user emissions reduction in local transport plans.

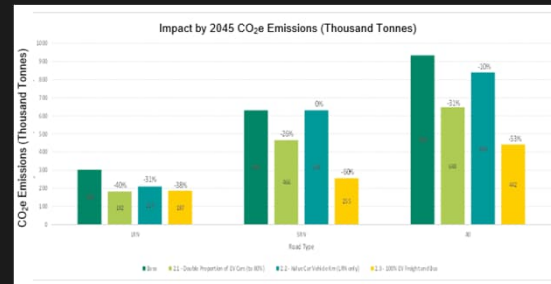


Link: [Policy Builder - Carbon Assessment Playbook](#)

Carbon Swift

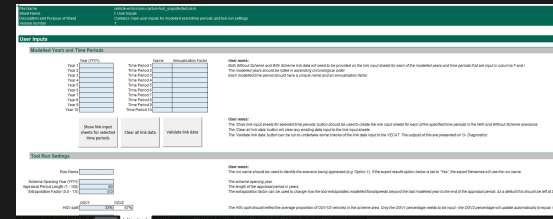
Carbon Swift Assessment Tool for Transport (or *Carbon SAT-T*)

AECOM tool for testing policy levers to forecast and compare strategic transport user emissions – by vehicle and road type – at a top-down / spatial level for different scenarios.



Vehicle Emissions Carbon Tool (VECAT)

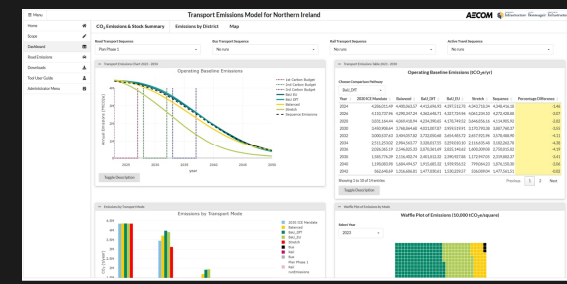
DfT tool assessing road user carbon emission (with and without scheme). Uses traffic model outputs (flows and speeds) and consistent with TAG Databook. Calculates annual traded and non-traded emissions for every appraisal year and can be copied and pasted into DfT GHG Workbook.



Link: [Vehicle emissions carbon tool \(VECAT\) - GOV.UK](#)

Transport Emissions Model (TEM)

AECOM transport activity forecasting model using client-bespoke vehicle fleet profiles to calculate network carbon emissions, local air quality and energy pathways for scenario testing

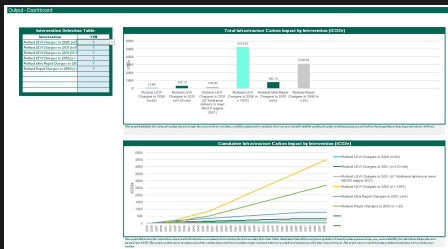


Strategic and detailed tools available for embodied carbon analysis include:

LTICBT

(Local Transport Infrastructure Carbon Benchmarking Tool)

Developed by DfT to generate early-stage, scheme-level benchmark-based estimates of embodied (capital) carbon using standardised reference values for different transportation assets – in line with QCG.

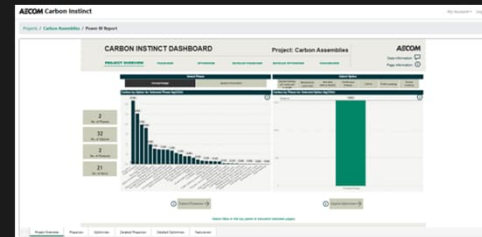


Link: [Local transport infrastructure carbon benchmarking tool - GOV.UK](https://www.gov.uk/guidance/local-transport-infrastructure-carbon-benchmarking-tool)

Carbon Instinct



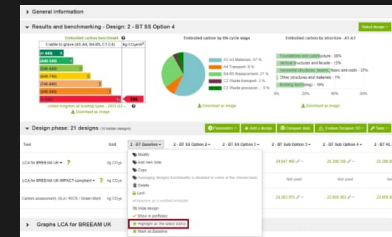
AECOM tool for generating high-level carbon estimates from early designs using custom-built “assemblies” (for Streets) and Bills of Quantity (BoQ) calculations, producing dashboards and comparing between design options – can have bespoke tools, e.g. TII



OneClick LCA



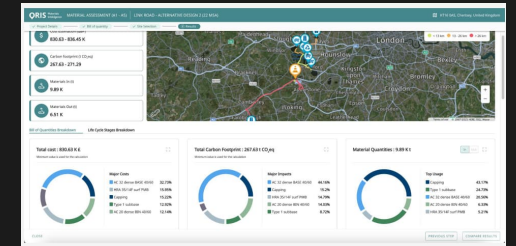
Comprehensive Carbon Life Cycle Assessment (LCA) platform mostly used by sustainability or design professionals – integrating with BIM and generates WLC estimates, including for maintenance and renewal. AECOM has an enterprise licence.



ORIS



A powerful carbon tool that integrates with BIM and design workflows (can link to costs), comparing design and material scenarios, with focus on roads and other linear infrastructure.



Opportunities to capture decarbonisation benefits in the five dimensions business case model

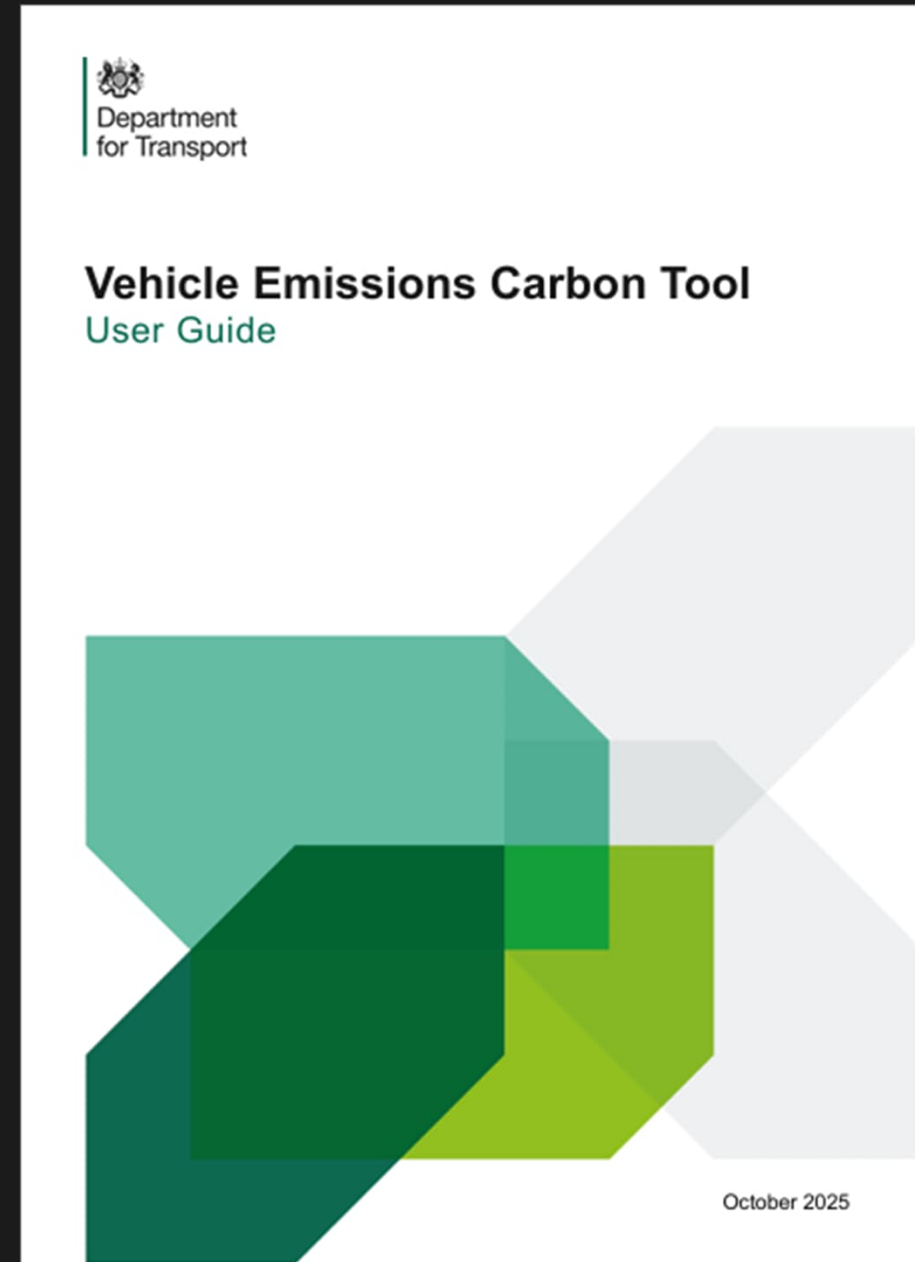
Case	Influence of Early Carbon Consideration	Capturing Carbon Impacts
Strategic Case	Aligns with national and local net zero goals; strengthens rationale for intervention.	Reference carbon reduction targets, climate strategies, and policy alignment.
Economic Case	Enables monetisation of carbon savings; improves value for money; modal shift.	Use DfT TAG carbon values to monetise emissions; use AMAT; include in cost-benefit analysis and AST.
Commercial Case	Encourages low-carbon procurement and innovation; improves market engagement.	Include carbon performance / KPIs in procurement criteria and risk assessments.
Financial Case	Highlights long-term cost savings from low-carbon options; resilience; BNG; supports funding bids.	Show lifecycle cost benefits of carbon reduction; include resilience and alternative funding opportunities, e.g. health, not just transport.
Management Case	Embeds carbon in delivery plans; supports monitoring and evaluation.	Include carbon KPIs, monitoring frameworks, and governance structures for carbon accountability – feed into future biz cases

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Emissions modelling using VECAT

VECAT – what does the QCG say?

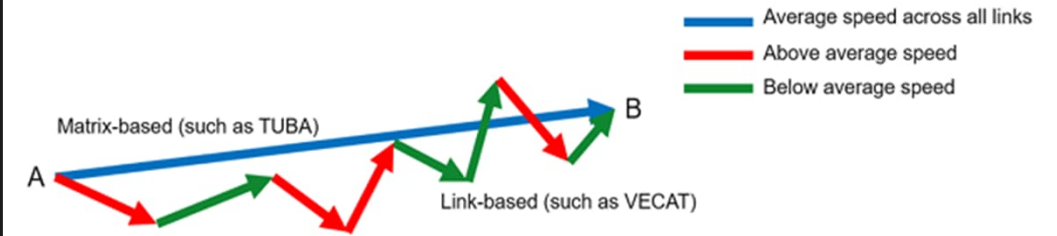
- VECAT is a DfT tool that can be used to calculate user carbon emissions using inputs derived from a transport model.
- Its use is recommended, but not mandated, at OBC and FBC (cases where a ‘high’ level of detail/complexity is required at the scheme level).
- It is a calculator, taking model outputs (flows, speeds, link lengths, vehicle types), annualising and interpolating these over the assessment period, and applying TAG Data Book fleet and emissions data and projections.
- The output is the with-scheme / without-scheme difference in tCO₂e which can then be monetised.



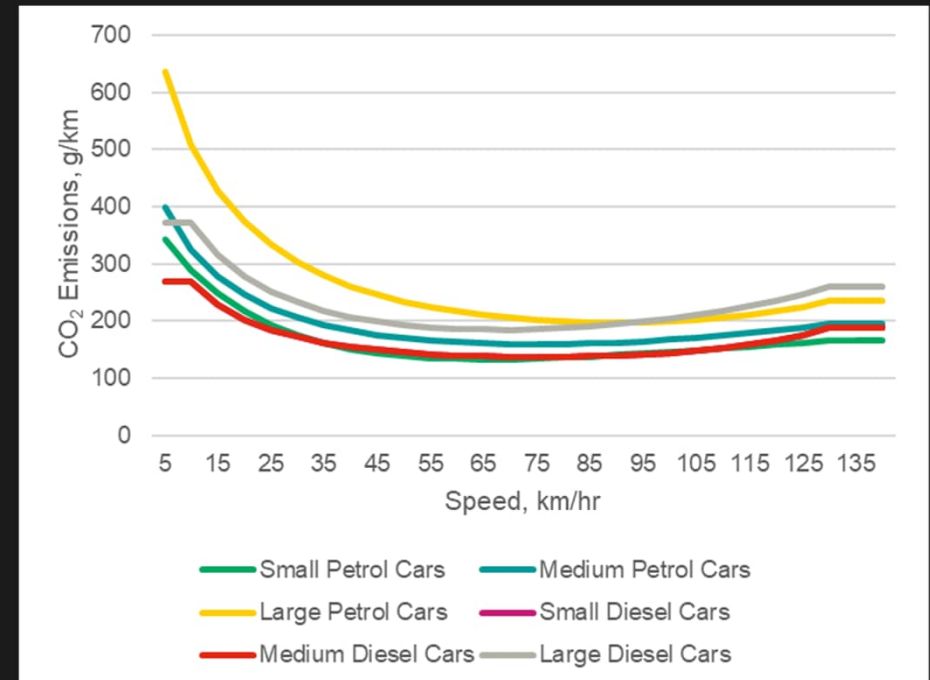
VECAT – a link-based approach

- TUBA is matrix based rather than link based it uses average speed between origin and destination.
- This can result in over- or under-predictions when compared to link-based methods because the speed-emissions relationship is not linear.
- VECAT can be considered to primarily replace TUBA-calculated carbon emissions.
- AM/IP/PM and annualised periods are used for flow and speed.
- Broadly consistent with other tools; e.g. EFT, for detailed emissions studies.

Annex A Figure 1 Illustration of matrix and link-based approaches



Matrix based approaches such as TUBA may therefore over or under-estimate emission rates, while link-based approaches such as TAG-based calculations, e.g. VECAT, are likely to be more accurate and should be used wherever possible.



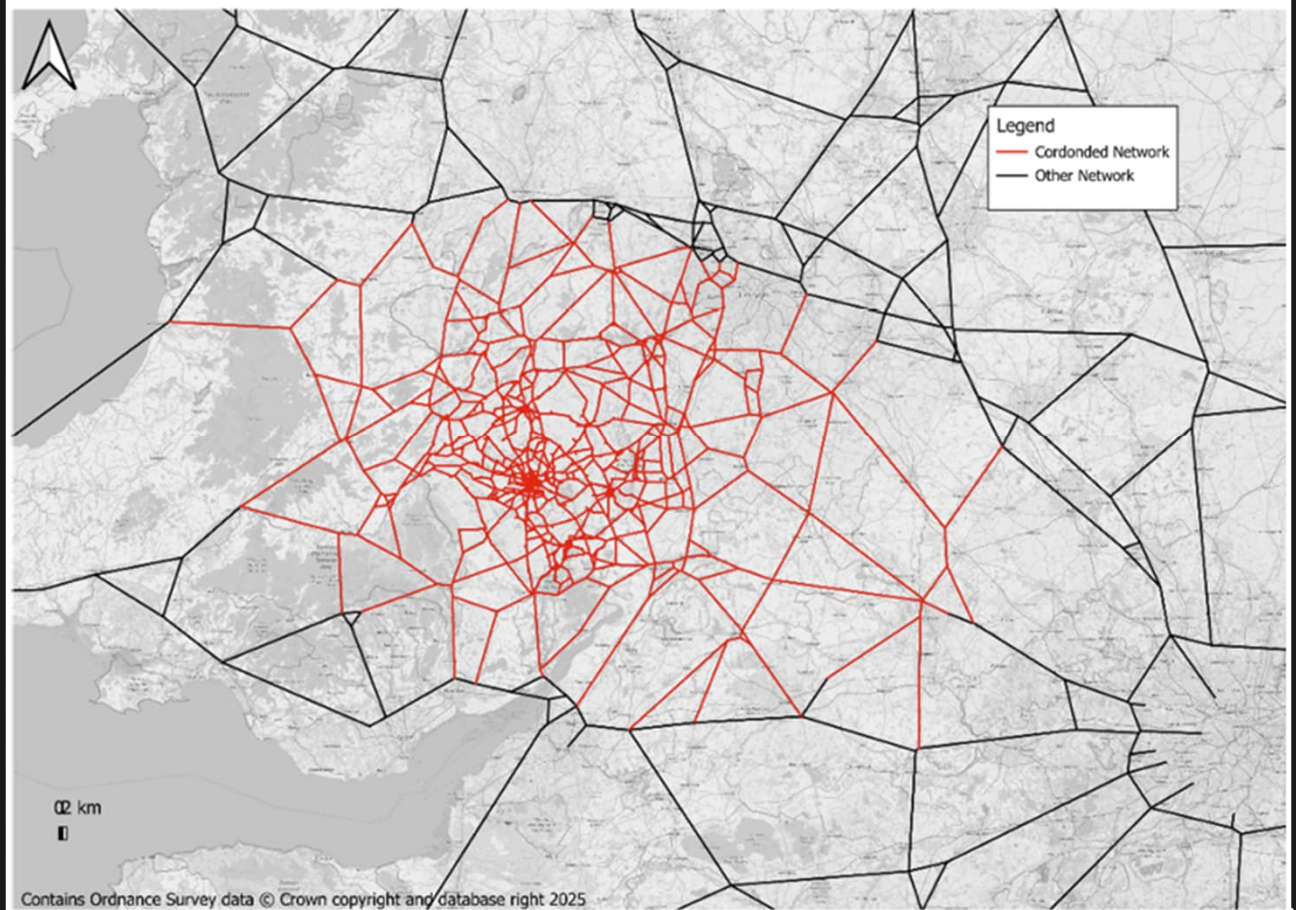
VECAT – things to consider

- The choice of study area can be significant to the outputs.
- It is recommended that the study area is as large as possible to capture cumulative small changes, recognising that it can be hard to differentiate between model noise and real small changes at distance from the scheme.
- Professional judgement of transport modellers and carbon professionals is essential to understand confidence and scope.

“Promoters should demonstrate that the study area is sufficient to capture the scheme carbon impacts. As minimum, this should cover the Area of Detailed Modelling and Rest of the Fully Modelled Area as defined in Section 2.2.5 of TAG Unit M3.1. While changes may be small on individual links, the cumulative effect of the small changes can be significant.”

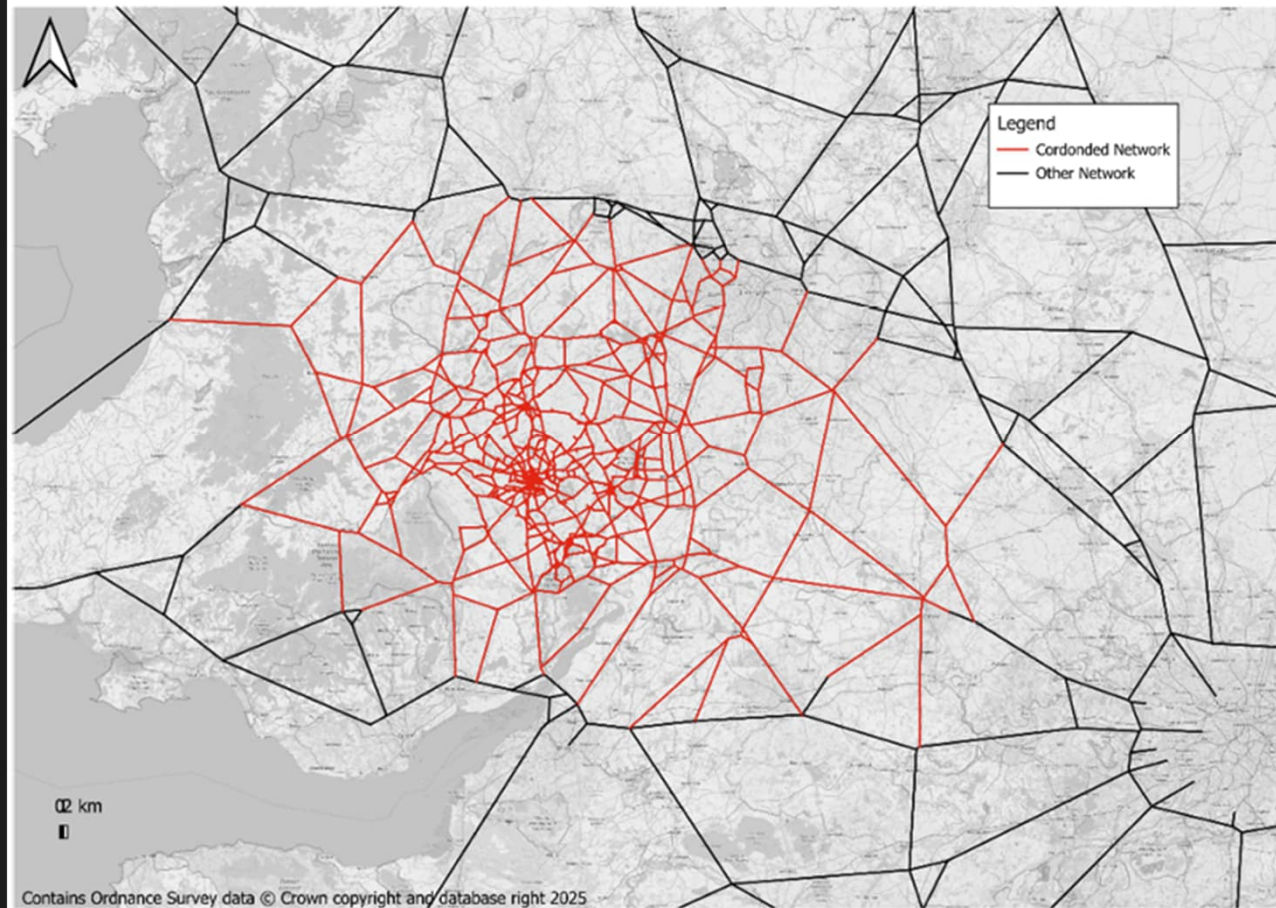
DfT (2025) VECAT User Guide, Note on Spatial Coverage and Traffic Flow Inputs

Figure 8-1: VECAT analysis area



VECAT Example – Hereford Bypass Phase One

Figure 8-1: VECAT analysis area



Full modelled
Network (inc. buffer)

Simulation
Network

VECAT Example – Hereford Bypass Phase One



Table 8-1: Summary of Greenhouse Impacts

	Value
Change in CO ₂ (e) over 60 years (tonnes)	-4,285
Of which traded (tonnes)	-73.5
Change in CO ₂ (e) in 2028 (tonnes)	-298
NPV of greenhouse gas impact over 60 years	£947,358
Upper estimate of NPV	£1,422,284
Lower estimate of NPV	£472,728



Example - Interpolating vs Modelling



- Important to interpolate traffic activity, not emissions.
- The TAG method assumes the same annual emissions from the design year for the remainder of the 60-year appraisal.
- The VECAT method then also applies data for every year up to 2050 for TAG and 2060 for CAS.
- The detailed method more confidently evidences long-term cumulative economic effects.

“Given the UK’s commitment to Net Zero by 2050 it is suggested 2050 as a minimum is an appropriate timeframe to quantify future emissions to.” DfT (2025)

VECAT – limitations

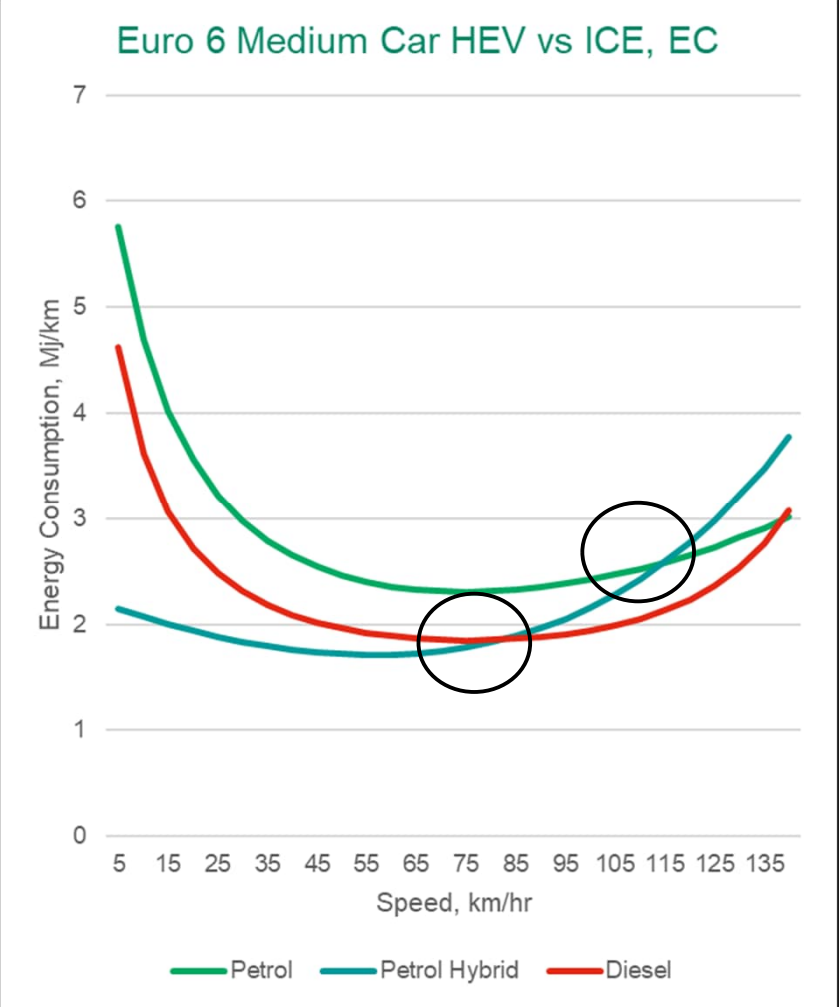
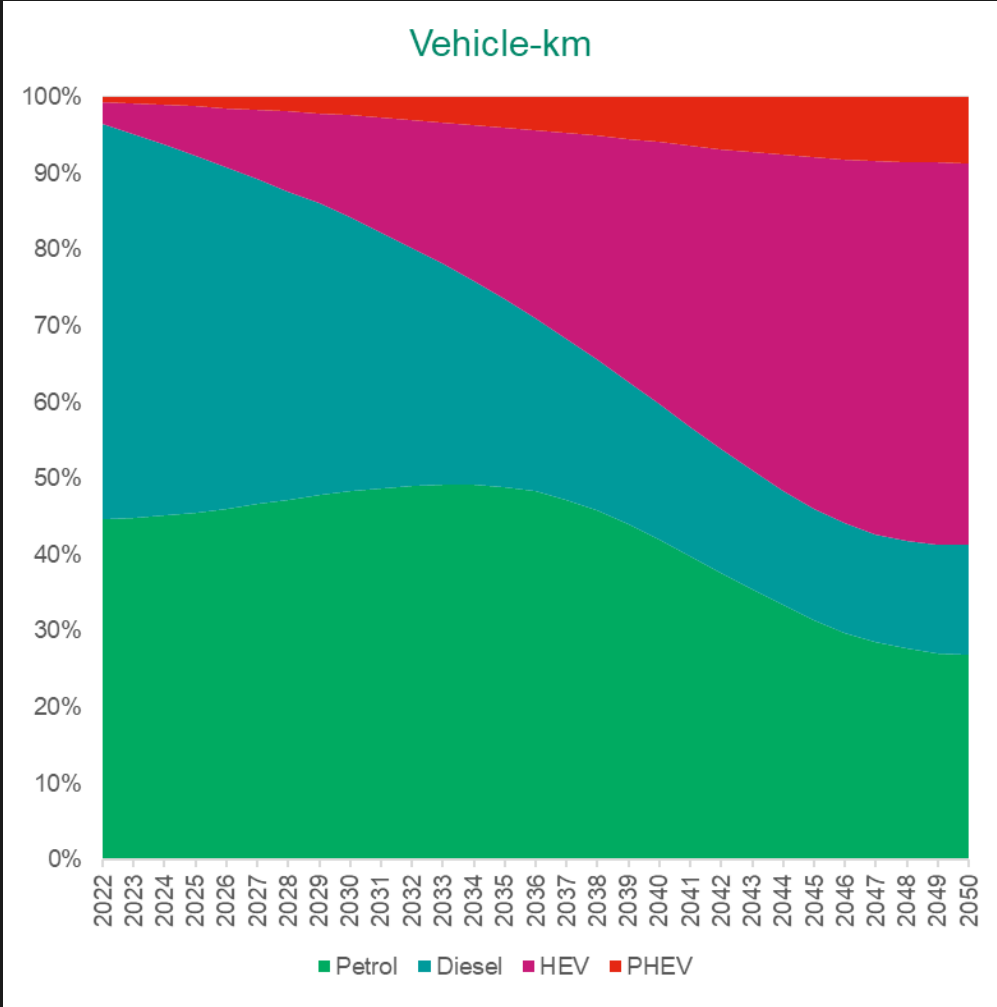
- The TAG data book considers simple fuel type activity.
- It cannot account for intricacies; e.g.
 - Engine size
 - Hybrid utility

Table A 1.3.9: Proportion of cars, LGV & other vehicle kilometres using petrol, diesel or electricity

Year	Cars			LGV			OGV1		OGV2		PSV	
	Petrol	Diesel	Electric	Petrol	Diesel	Electric	Diesel	Electric	Diesel	Electric	Diesel	Electric
2024	54%	37%	9%	2%	95%	3%	100%	0%	100%	0%	92%	8%
2025	54%	35%	11%	2%	93%	5%	100%	0%	100%	0%	90%	10%
2026	54%	32%	14%	2%	91%	7%	100%	0%	100%	0%	88%	12%
2027	54%	29%	17%	2%	88%	10%	100%	0%	100%	0%	87%	13%
2028	53%	26%	22%	2%	84%	14%	100%	0%	100%	0%	86%	14%
2029	50%	22%	27%	2%	79%	19%	100%	0%	100%	0%	86%	14%
2030	47%	19%	34%	2%	73%	26%	100%	0%	100%	0%	85%	15%
2031	44%	17%	40%	1%	67%	31%	100%	0%	100%	0%	85%	15%
2032	41%	14%	45%	1%	63%	36%	100%	0%	100%	0%	84%	16%
2033	38%	12%	50%	1%	59%	40%	100%	0%	100%	0%	84%	16%
2034	35%	10%	55%	1%	55%	44%	100%	0%	100%	0%	84%	16%
2035	32%	9%	59%	1%	52%	47%	100%	0%	100%	0%	84%	16%
2036	30%	8%	62%	1%	49%	50%	100%	0%	100%	0%	84%	16%
2037	28%	7%	65%	1%	46%	53%	100%	0%	100%	0%	84%	16%
2038	26%	6%	68%	1%	44%	55%	100%	0%	100%	0%	84%	16%
2039	24%	5%	71%	1%	42%	57%	100%	0%	100%	0%	84%	16%
2040	22%	5%	73%	1%	40%	59%	100%	0%	100%	0%	85%	15%
2041	20%	4%	75%	1%	39%	60%	100%	0%	100%	0%	85%	15%
2042	19%	4%	77%	1%	38%	61%	100%	0%	100%	0%	85%	15%
2043	18%	4%	78%	1%	37%	62%	100%	0%	100%	0%	85%	15%
2044	17%	4%	79%	1%	36%	63%	100%	0%	100%	0%	86%	14%
2045	16%	3%	80%	1%	35%	64%	100%	0%	100%	0%	86%	14%
2046	16%	3%	81%	1%	35%	64%	100%	0%	100%	0%	86%	14%
2047	16%	3%	81%	1%	35%	65%	100%	0%	100%	0%	86%	14%
2048	15%	3%	82%	1%	34%	65%	100%	0%	100%	0%	86%	14%
2049	15%	3%	82%	1%	34%	65%	100%	0%	100%	0%	86%	14%
2050	15%	3%	82%	1%	34%	66%	100%	0%	100%	0%	86%	14%

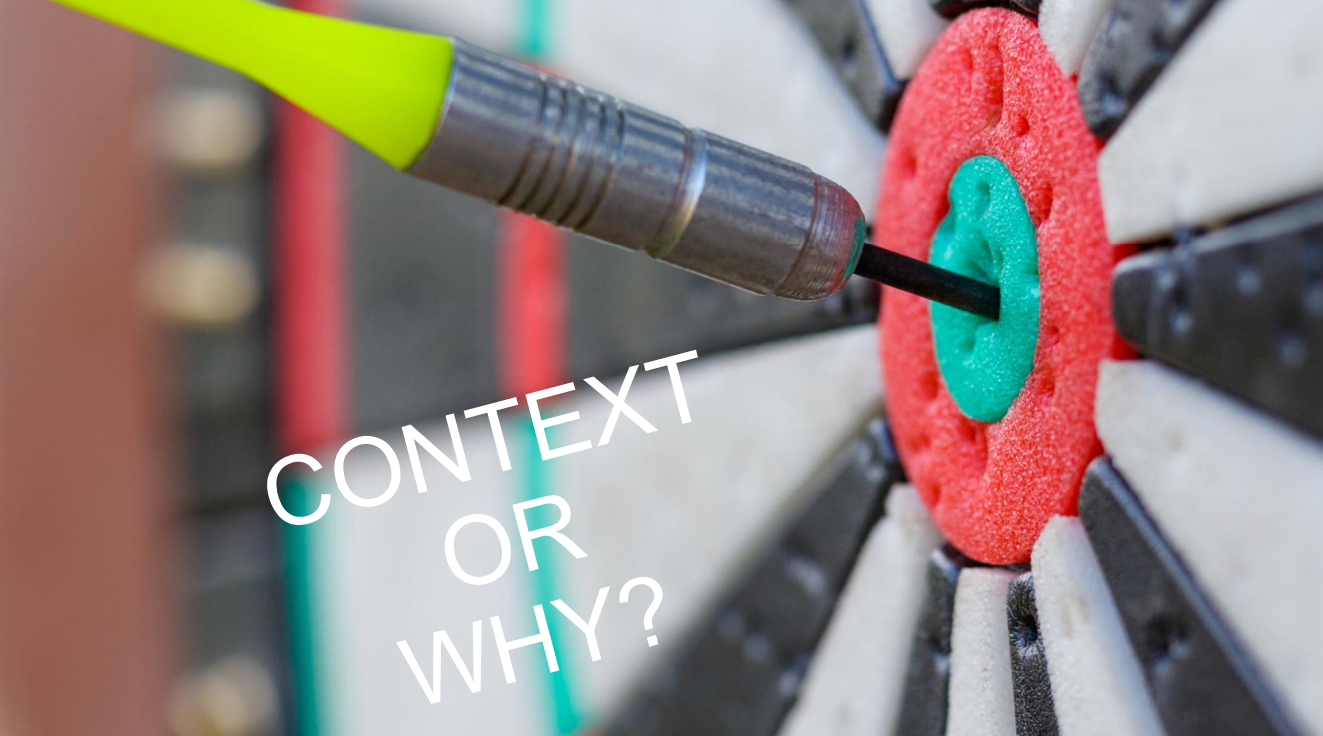
- TAG data book projections can be considered conservative; e.g. no EV-HGV.
- Decarb-CAS sensitivity tests will likely give substantially reduced carbon outputs and may provide context.
- Some elements of customisation are possible it is a tool generally designed for consistency rather than detailed local understanding.
- Where local fleet and decarb pathway diverge significantly from the national average, consider a more bespoke approach; e.g. rate of EV uptake.

Example – Hybrid Utility Cycles



5

Summary



Summary

1. Context: Why?
2. LTP / QCG - “What” versus “how”
3. VECAT - Work Together
4. Guidance and Advice



6

Q&A

Further “Lunch and Learns”

Our next “Lunch and Learn” is scheduled for June and will cover Network Management Plans (Supporting positive change in major urban areas through effective network, kerbside and demand management policies).

Further topics to be announced in due course.



Thank you

Duncan Urquhart - duncan.urquhart@aecom.com

Peter Wright – peter.wright1@aecom.com

AECOM DELIVERING
A BETTER
WORLD.